1	ORDINANCE NO. 15-O-37AA
2 3	AN ORDINANCE OF THE CITY OF TALLAHASSEE,
4	FLORIDA, AMENDING ARTICLE IV, CHAPTER 12, OF THE
5	TALLAHASSEE CODE OF GENERAL ORDINANCES;
6	RELATING TO SOUND STANDARDS; PROVIDING
7	DEFINITIONS; SPECIFYING VIOLATIONS AND IMPOSING
8	PENALTIES FOR EXCESSIVE SOUND; PROVIDING FOR
9	CONFLICTS, SEVERABILITY AND EFFECTIVE DATE.
10	,
11	WHEREAS, excessive sound within the limits of the City of Tallahassee, Florida is a
12	condition which has existed for some time and the number of excessive sound complaints is
13	increasing;
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15	WHEREAS, excessive sound is a detriment to the public health, safety, welfare and
16	quality of life of the residents of the City;
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18	WHEREAS, in 2012 the Tallahassee Police Department conducted a Sound Study to
19	collect data on noise disturbances using SoundPatrol 2200 Sound Level Meters to assess the
20	decibel level of sounds which were the subject of complaints;
21	WHIEDEAC A C'A 1 1114 C 1 1 1 1 1 4 1 4 1
22	WHEREAS, the City has compiled data from excessive sound complaints made to the
23 24	Tallahassee Police Department from 2009 to 2015;
25	WHEREAS, local courts have held that Section 877.03 of the Florida Statutes,
26	prohibiting what is often referred to as the "breach of the peace" or "disorderly conduct," can not
27	longer be used to address excessive sound issues;
28	ionger be used to uddress excessive sound issues,
29	WHEREAS, on December 13, 2012, the Florida Supreme Court in Catalano v. State, 104
30	So. 3d 1069 (Fla. 2012), struck down Section 316.3045 of the Florida Statutes as
31	unconstitutional as applied to traffic violations for the operation of radios or other mechanical
32	sound making devices or instruments in vehicles; and
33	
34	WHEREAS, it is declared as a matter of legislative determination and public policy that
35	the provisions and prohibitions herein are necessary in the public interest; and it is further
36	declared that the provisions and prohibitions herein are in pursuance of and for the purpose of
37	securing and promoting the public health, safety, welfare and quality of life.
38	
39	NOW, THEREFORE, BE IT ENACTED BY THE PEOPLE OF THE CITY OF
40	TALLAHASSEE, FLORIDA, AS FOLLOWS:
41	Continual Division 1 of Artisla W. Chantan 12 Off L. 1. D. 11. D. 11.
42	Section 1. Division 1 of Article IV, Chapter 12, Offenses Involving Public Peace and
43 44	Order Generally, is hereby created in the Code of General Ordinances of the City of Tallahassee, Florida. Division 1 shall contain Sec. 12-91.
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Section 2. Division 2 of Article IV, Chapter 12, Offenses Involving Public Peace and 46 47 Order Generally, is hereby created in the Code of General Ordinances of the City of Tallahassee, Florida and shall read as follows: 48 49 50 DIVISION 2. EXCESSIVE SOUND. 51 52 Sec. 12-92. Application. 53 54 This division shall apply to all properties in the City, unless a City Commission policy, 55 ordinance, or an agreement approved by the City Commission is developed to apply sound requirements to specifically described property. Property zoned C-1 Neighborhood Commercial, 56 57 C-2 General Commercial, CP Commercial Parkway, M-1 Light Industrial District and NBO 58 Neighborhood Boundary Office shall be subject to this division and shall not be exempted from 59 its application due to the sound provisions contained in Sections 10-255, 10-256, 10-258, 10-260 60 and 10-266 of the Tallahassee Land Development Code. 61 62 Sec. 12-93. Definitions. 63 64 The following words, terms and phrases, when used in this division, shall have the meanings 65 ascribed to them in this section, except where the context clearly indicates a different meaning: 66 67 A-Weighted Sound Level means the sound pressure level in decibels as measured with a sound level meter using the A-weighting network as described in ANSI S1.4-1983 issued by the 68 American National Standards Institute. The unit of measurement is the dB(A). 69 70 71 C-Weighted Sound Level means the sound pressure level in decibels as measured with a sound 72 level meter using the C-weighting network as described in ANSI S1.4-1983 issued by the 73 American National Standards Institute. The unit of measurement is the dB(C). 74 75 Decibel (dB) means a unit for measuring the amplitude of sound, equal to 20 times the logarithm 76 to the base 10 of the ratio of the pressure of the sound measured to the reference pressure, which 77 is 20 micropascals (20 micronewtons per square meter). 78 79 Non-Residential Property means any property which is not Residential Property. 80 81 Residential Property means property which satisfies all of the following criteria: (a) the property is outside the *Urban Core District*, (b) the property contains habitually occupied sleeping 82 83 quarters, and (c) the property is located in one of the following zoning districts: LP, MH, NBO, 84 OR-1, R-1, R-2, R-3, R-5, RA, RP-1, RP-2, RP-MH, RP-R, RP-UF or UF. 85 86 Sound means a physical disturbance causing an oscillation in pressure in a medium, such as air, 87 that is capable of being detected by the human ear or a sound measuring instrument. 88 89 Sound Level means the weighted sound pressure level as measured in dB(A) or dB(C) by a sound 90 level meter.

Sound Level Meter means an instrument, including a microphone, an amplifier, an output meter, and frequency weighting networks, for the measurement of sound levels.

Urban Core District shall constitute that area of the City as depicted on the map below.

Legend
Utban Core
Buildings
Major Streets
Local Streets

W PENSACOLA ST

W PENSACOLA ST

W PENSACOLA ST

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Sec. 12-94. Maximum Permissible Sound.

 (a) Receiving Properties in Urban Core District. No person shall cause, suffer, allow, or permit the operation of any source of sound in such a manner as to create a sound level at a receiving property within the Urban Core District, as defined in Sec. 12-93, that exceeds the sound level limits listed in Table 1.

104 <u>TABLE 1</u>

<u>Urban Core District</u>			
Times	Sound Limits		
7:00 a.m. to 2:00 a.m.	not regulated		
2:00 a.m. to 7:00 a.m.	55 dB(A) or 65 dB(C)		

106 Receiving Properties Outside Urban Core District. No person shall cause, suffer, allow, 107 or permit the operation of any source of sound in such a manner as to create a sound level at a 108 receiving property, within the City limits in any section of the City which does not fall within the 109 Urban Core District, that exceeds the sound level limits listed in Table 2. The land use (Residential or Non-Residential as defined in Sec. 12-93) for the complainant's property shall 110 111 determine the applicable sound limit outside the Urban Core District.

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Times
7:00 a.m. to 10:00 p.
10:00 p.m. to 7:00 a.
Times
7:00 a m to 10:00 m
7:00 a.m. to 10:00 p.
10:00 p.m. to 2:00 a.
2:00 a.m. to 7:00 a.
2.00 a.m. to 7.00 a.

Residential Property				
Times	Sound Limits			
7:00 a.m. to 10:00 p.m.	55 dB(A) or 65 dB(C)			
10:00 p.m. to 7:00 a.m.	50 dB(A) or 60 dB(C)			
Non-Residential				
Times	Sound Limits			
Times 7:00 a.m. to 10:00 p.m.	Sound Limits 70 dB(A) or 85 dB(C)			

126 127

- (c) Sound level Measurements.
- 128 Outdoor sound level measurements shall be taken on or within the real property 129 line of the complainant.
- 130 The measurement of sound shall be made with a sound level meter which 131 complies with the standards for a Type 2 sound level meter in accordance with ANSI 132 S1.4-1983 issued by the American National Standards Institute. The slow response 133 setting of the sound level meter shall be utilized for the measurement.

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Sec. 12-95. Exemptions.

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137 The following shall be exempt from the sound level limits contained in Section 12-94:

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Lawn mowers and yard maintenance equipment operated between 7:00 a.m. and 7:00 p.m. when operated with all manufacturer's standard mufflers and noise-reducing equipment in use and in proper operating condition.

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143 Construction operations between 7:00 a.m. and 7:00 p.m. Monday through Saturday, and 144 between 10:00 a.m. and 7:00 p.m. on Sunday, for which building permits have been issued, or 145 for construction operations not requiring permits due to the scope of work or ownership of the

project by an agency of government; provided all equipment is operated in accord with the manufacturer's specifications and with all standard equipment, manufacturer's mufflers and noise-reducing equipment in use and in proper operating condition.

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151 (c) Nonamplified human voice.

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153 (d) Nonamplified sounds emitting from lawful public assembly or public speaking.

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155 (e) Sounds emitting from any authorized emergency vehicle when responding to an emergency call or acting in time of emergency.

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158 (f) Sounds from safety signals, warning devices, and emergency pressure relief valves.

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- 160 (g) Electrical or mechanical equipment or devices, including compressors, generators,
- reciprocating engines, air handlers, and HVAC units, installed on or in buildings or facilities,
- leased, owned or operated by governmental entities including the City of Tallahassee, Leon
- County, the Leon County School District, the State of Florida, Florida State University, Florida
- 164 <u>A&M University</u>, and Tallahassee Community College.

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166 (h) Sounds from emergency generators when there is loss of power for any cause other than non-payment of utility services.

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169 (i) Aircraft operated in conformity with, or pursuant to, federal law, federal air regulations and air traffic control instruction.

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172 (j) Sounds emitting from the normal operations of interstate motor and rail carriers, to the
173 extent that local regulation of sound levels of such vehicles has been preempted by the Noise
174 Control Act of 1972 (42 U.S.C. § 4901 et seq.) or other applicable federal laws or regulations.

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(k) Sounds from the operation of motor vehicles to the extent regulated by Section 316.293
 of the Florida Statutes.

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(1) Sounds emitting from organized sporting events; permitted fireworks displays; permitted parades; permitted events on public property, including public rights-of-way; or other activity or event specifically permitted by the City of Tallahassee.

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183 (m) Sanitation operations including the unloading, emptying or collection of any waste or recycling container.

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- (n) Sounds emitting from vehicles or equipment owned or operated by governmental entities
 including the City of Tallahassee, Leon County, the Leon County School District, the State of
- 188 <u>Florida, Florida State University, Florida A&M University, and Tallahassee Community College,</u>
- or their designees, when such vehicles or equipment are engaged in emergency operations,
- including operations during or following storms, accidents, or other catastrophes.

- (o) Sounds emitting from vehicles or equipment owned or operated by governmental entities
 including the City of Tallahassee, Leon County, the Leon County School District, the State of
 Florida, Florida State University, Florida A&M University, and Tallahassee Community College,
 or their designees, when such vehicles or equipment are engaged in construction operations.
- 197 (p) Sounds emitting from an establishment outside the Urban Core District, that has been in continuous operation for twenty-five years or more, that is adjacent to Residential Properties and has an established use, as determined by the Land Use Administrator, that produces sound levels at neighboring properties beyond the limits set out in Sec. 12-94, so long as the sound levels at the property boundary of the exempt establishment do not exceed 60 dB(A) or 75 dB(C) and are limited to operations between the hours commencing no earlier than 7:00 a.m. and no later than 2:00 a.m.
 - Sec. 12-96. Enforcement.

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- (a) Any Tallahassee Police Department Officer or any Code Enforcement Officer, as defined
 in Sec. 2-148 of the Tallahassee Code, may issue citations for violation(s) of Sec. 12-94.
 - Upon arrival at any property which is the subject of complaint that sound exceeds the maximum levels prescribed in Sec. 12-94, the Police Officer or Code Enforcement Officer responding to the complaint shall attempt to notify the owner of the property, or the person responsible for sound, that sound emitting from the property is in violation of Sec. 12-94. Following notice from the responding officer, the owner or person responsible for the sound shall have ten (10) minutes to voluntarily reduce the sound to a level which is in compliance with Sec. 12-94. If the sound is reduced within the ten (10) minute voluntary compliance period, no citation shall be issued under this section except as follows. If the property which is the subject of a complaint, has been the subject of a complaint within the prior six (6) months to which a Police Officer or Code Enforcement Officer responded, and a voluntary compliance notice was issued on such prior occasion, a citation may be issued for violation of Sec. 12-94 without notice or opportunity for voluntary compliance pursuant to this subsection. In the event that a Police Officer or Code Enforcement Officer is refused entrance or access to the property which is the source of sound in violation of Sec. 12-94, or if a Police Officer or Code Enforcement Officer is unable to determine the person responsible for the excessive sound, a citation may be issued for violation of Sec. 12-94 without notice or opportunity for voluntary compliance pursuant to this subsection.
 - (c) In the event that a Police Officer or Code Enforcement Officer is refused entrance or access to the property which is the source of sound in violation of Sec. 12-94, or if a Police Officer or Code Enforcement Officer is unable to determine the person responsible for the excessive sound, there shall be a rebuttable presumption that the property owner was responsible for the sound in violation of Sec. 12-94. In such event, a citation may be issued to the property owner on record with the Leon County Tax Collector, as provided in this section. The property owner may rebut the presumption of responsibility by contesting the citation and establishing that the property owner was not the cause or the source of the excessive sound.

Ordinance No. 15-O-37AA Page 6 of 8 237 (d) Any citation for violation of Sec. 12-94 shall contain the information prescribed in Sec.
238 2-152(c) of the Tallahassee Code. Citations shall be provided to any violator, including any
239 property owner, by hand delivery by any Police Officer or Code Enforcement Officer, or by
240 certified mail, return receipt requested.

(e) Any person cited for violation of Sec. 12-94 may contest the violation within thirty (30)
 days, and shall be brought before the City Code Magistrate or Code Enforcement Board, or shall
 be brought before the Leon County Court. The City shall have discretion to determine the venue
 for adjudication of the violation.

(f) A fine of \$150 shall be imposed for a first violation; \$250 for a second violation; and \$500 for a third and any subsequent violation. It shall be a separate violation if sound exceeding the limits in Sec. 12-94, continues or re-occurs, after the passage of fifteen (15) minutes, following notice of the violation, issued by a Police Officer or Code Enforcement Officer, to the property owner, or person responsible for or causing the excessive sound.

253 (g) A certified copy of the order imposing any fine under this division may be recorded as a
254 lien on the property of any violator for collection in accordance with Sec. 2-183(e) of the
255 Tallahassee Code.

Sec. 12-97. Additional Remedies; Injunctions.

The operation or maintenance of any equipment, device, instrument, vehicle or machinery in violation of this division which endangers the comfort, repose, health and peace of residents in the area is declared to be a public nuisance and the City is authorized to pursue any and all remedies therefor, including petition to a court of competent jurisdiction for a restraining order or injunction. Nothing herein shall be construed to limit any private right of action.

<u>Section 3.</u> Conflict with Other Ordinances and Codes. All ordinances or parts of ordinances of the City of Tallahassee, Florida, in conflict with the provisions of this ordinance are hereby repealed to the extent of such conflict.

<u>Section 4.</u> Severability. If any provision or portion of this ordinance is declared by any court of competent jurisdiction to be void, unconstitutional, or unenforceable, then all remaining provisions and portions of this ordinance shall remain in full force and effect.

Section 5. Effective Date. This ordinance shall take effect March 1, 2016.

276	INTRODUCED in the City Commission on the 14 th day of October, 2015.		
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278	PASSED by the City Commission on the 27 th day of January, 2016.		
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281		CITY OF TALLAHASSEE	
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286		By:	
287		Andrew D. Gillum	
288		Mayor	
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291	ATTEST:	APPROVED AS TO FORM	
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296	By:	By:	
297	James O. Cooke, IV	Lewis E. Shelley	
298	City Treasurer-Clerk	City Attorney	
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